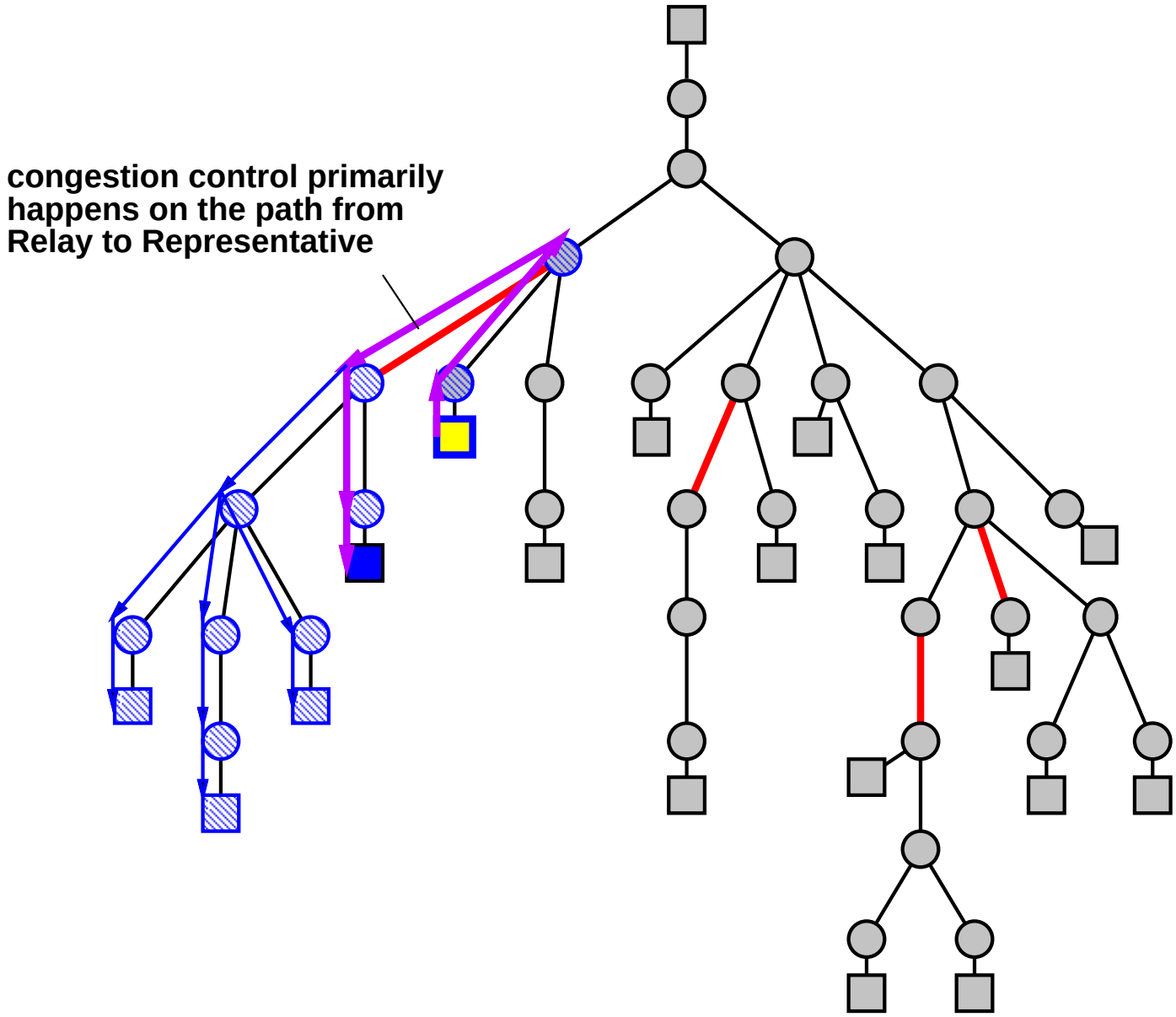
congestion control primarily
happens on the path from
Relay to Representative